Northamptonshire County Council

Town and Country Planning Act 1990

PLANNING PERMISSION

Name and address of applicant
Cook Lubbock & Co
Storefield Lodge Farm
Oakley Road
Rushton
NN14 1QT

Name and address of agent
Mick George Ltd
Second Drove
Meadow Lane
St Ives
PE27 4YQ

Part I - Particulars of application

Date of Application
Received - 27th July 2011
Valid - 12th August 2011

Application No.:
NCC - 11/00049/WAS
KBC - KET/2011/0533/NCC

Particulars and location of development
Proposed variation of conditions 3 (hours) and 13 (end date) of planning permission 10/00004/NAS at Storefield Lodge Waste Management Park, Oakley Road, Rushton, Kettering NN14 1RS

Part II - Particulars of decision:

The Northamptonshire County Council

Hereby give notice in pursuance of the provisions of the Town and Country Planning Act 1990 that permission has been granted for the carrying out of the development referred to in Part I hereof in accordance with the application and plans submitted subject to the following conditions:­

This consent supersedes, consolidates and updates planning permission 10/00004/WAS.

Time Limit

1. The development to which this relates must be begun not later than the expiration of three years beginning with the date of this permission.

Note: This permission only relates to planning permission and does not include consent under the Building Regulations for which separate permission may be required. The requirements of the Chronically Sick and Disabled Persons Act 1970, the Disability Discrimination Act 1995 and the Special Education Needs and Disability Act 2001 should also be adhered to wherever appropriate.
Reason: To conform with the requirements of Section 91 of the Town and Country Planning Act as amended by the Planning and Compulsory Purchase Act 2004.

2. Written notification of the date of commencement of the development shall be provided to the Waste Planning Authority within seven days of such commencement.

Reason: To formally establish the date when the development commenced.

Scope of Permission

3. This planning permission shall only relate to the area edged in red on submitted drawing R14/102.

4. Unless otherwise agreed in writing by the Waste Planning Authority and except as otherwise required by conditions attached to this planning permission the development hereby permitted shall be carried out in accordance with the documents approved under planning permission 10/000041/WAS except where superseded by the following documents:

<table>
<thead>
<tr>
<th>Document Reference</th>
<th>Document Title</th>
</tr>
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<tbody>
<tr>
<td>R14/10/601 Rev A</td>
<td>Site Setting</td>
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<tr>
<td>R14/10/602</td>
<td>Existing Site Situation</td>
</tr>
<tr>
<td>R14/10/604</td>
<td>Restoration Plan</td>
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<tr>
<td></td>
<td>1App Forms dated 11/08/2011</td>
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<tr>
<td></td>
<td>Environmental and Supporting Statement</td>
</tr>
<tr>
<td>Annexure 2</td>
<td>Waste Market Appraisal</td>
</tr>
<tr>
<td>Annexure 3</td>
<td>Visual and Landscape Appraisal</td>
</tr>
<tr>
<td>Annexure 4</td>
<td>Soil Assessment</td>
</tr>
<tr>
<td>Annexure 6</td>
<td>Noise Assessment</td>
</tr>
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<td>Annexure 7</td>
<td>Traffic Appraisal</td>
</tr>
<tr>
<td>Annexure 8</td>
<td>Hydrological Assessment</td>
</tr>
<tr>
<td>Annexure 9</td>
<td>Ecology Survey</td>
</tr>
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<td></td>
<td>Addendum to Flood Risk Assessment dated September 2011 as revised 21/10/2011</td>
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<tr>
<td></td>
<td>HGV Routing Plan received 21/10/2011</td>
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Reason for conditions 3 to 4: To define the scope of the permission and in the interest of clarity.

5. From the date of commencement of the development, a copy of this permission including all documents hereby approved and any other documents subsequently approved in accordance with this permission, shall always be available at the site for inspection during normal working hours.

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**Reason:** To ensure this planning permission and associated documents are available on site for reference and inspection.

**Waste Processing**

6. Materials to be processed at the site shall be restricted to asbestos and non-hazardous waste and shall exclude radioactive waste.

**Reason:** To define the scope of the permission and in the interest of clarity.

**Hours of Working**

7. Except as may otherwise be agreed in writing with the Waste Planning Authority, the delivery of waste into the waste management building shall be confined to between 0700 hours and 1800 hours Mondays to Fridays and 0700 hours to 1600 hours on Saturdays, Sundays and Bank Holidays, excluding Christmas Day, Boxing Day, New Year’s Day and Easter Sunday.

8. Except as may otherwise be agreed in writing by the Waste Planning Authority, all other waste recycling operations and associated activities not permitted under condition 6 shall be confined to between 0700 hours and 1800 hours Mondays to Fridays and 0700 hours to 1300 hours on Saturdays with no such works undertaken on Sundays, Public or Bank Holidays.

9. Except as may otherwise be agreed in writing with the Waste Planning Authority, the delivery of waste on Saturdays between 1300 hours and 1600 and on Sundays and Bank Holidays (excluding Christmas Day, Boxing Day, New Year’s Day and Easter Sunday) shall be restricted to up to 20 Heavy Goods Vehicles per day delivering only non-hazardous waste.

**Reason for conditions 7 to 9:** To ensure that working on site is carried out within reasonable hours so as to avoid disturbance to amenity in accordance with Policy CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010).

**Site Access, Lorry Routing, Wheel Cleaning and Vehicle Sheeting**

10. Prior to the commencement of development a scheme for access improvements shall be submitted to the Waste Planning Authority for approval in writing. The scheme as approved shall be implemented fully prior to the commencement of development and thereafter maintained.

11. The revised access constructed in accordance with condition 10 shall be the sole vehicular access in association with this development.

12. All Heavy Goods Vehicles shall be routed in accordance with the submitted Heavy Goods Vehicle Routing Plan (received 21/10/2011) and no Heavy Goods Vehicles shall pass through the village of Rushton.

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13. All Heavy Goods Vehicles leaving the site shall turn right onto Oakley Road.

14. Prior to the commencement of development signs informing vehicle drivers of the requirement to only turn right from the site onto Oakley Road shall be erected and maintained in a visible location near to the egress on site in accordance with details to be submitted to and agreed in writing by the Waste Planning Authority.

15. Wheel cleaning facilities shall be provided and maintained on site so that operational vehicles leaving the site are cleansed of mud and other debris to ensure that none is deposited on the public highway.

16. All operational vehicles arriving at and leaving the site shall be sheeted to prevent material spillage or wind blow.

**Reason for conditions 10 to 16:** In the interests of highway safety and local amenity in accordance with Policy CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010).

**Contaminated Land/Risk Assessment**

17. The approved Contaminated Land/Risk Assessment (approved on 14 January 2009) shall thereafter be implemented.

18. If, during development, contamination not previously identified is found to be present at the site then no further development (unless otherwise agreed in writing by the Waste Planning Authority) shall be carried out until the developer has submitted, and obtained written approval from the Waste Planning Authority for, an amendment to the remediation strategy detailing how this unsuspected contamination shall be dealt with.

**Reason for conditions 17 to 18:** In order to ensure that measures are put in place to adequately address the possibility of contamination of the site and adjoining land, and in compliance with the advice contained within Planning Policy Statement 23 Planning and Pollution Control (2004).

**Water Resources**

19. Piling or any other foundation designs using penetrative methods shall not be permitted other than with the express consent of the Waste Planning Authority, which may be given for those parts of the site where it has been demonstrated that there is no resultant unacceptable risk to controlled waters. The development shall be carried out in accordance with the approved details.

**Reason:** To ensure that a pathway for any potential contamination is not made to the underlying strata and to ensure that landfill liners or caps are not put at risk from foundation works in accordance with Policy CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010).

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20. Throughout the period of working, restoration and aftercare, the operator shall take all reasonable steps to ensure that drainage from areas adjoining the site is not impaired or rendered less efficient by the permitted operations. The operator shall take all reasonable steps, including the provision of any necessary works, to prevent damage by erosion, silting or flooding and to make proper provision for the disposal of all water entering, arising on or leaving the site during the permitted operations.

Pollution control

21. Any facilities, above ground, for storage of oils, fuels or chemicals shall be sited on impervious bases and surrounded by impervious bund walls. The volume of the bunded compound should be at least equivalent to the capacity of the tank plus 10%. All filling points, vents, gauges and sight glasses must be located within the bund. The drainage system of the bund shall be sealed with no discharge to any watercourse, land or underground strata. Associated pipework should be located above ground and protected from accidental damage. All filling points and tank overflow pipe outlets should be detailed to discharge into the bund.

22. All drums and small containers used for oil and other chemicals shall be stored in bunded areas which do not drain to any watercourse, surface water sewer or soakaway.

Reason for conditions 20 to 22: To minimise risk of watercourse and aquifer pollution and to prevent pollution of the water environment having regard to Policy CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010).

Odour, Noise and Dust

23. Odour, noise and dust control measures shall be in accordance with details contained in section 2.3.1 to 2.3.20 of the Environmental Statement and Annexure 6 (noise assessment) unless otherwise agreed in writing with the Waste Planning Authority.

24. No vehicles and mobile plant used exclusively on site shall be operated unless they have been fitted with white noise alarms to ensure that, when reversing, they do not emit a warning noise that would have an adverse impact on residential or rural amenity.

25. No vehicle, plant, equipment or machinery used exclusively on site shall be operated at the site unless it has been fitted with and uses an effective silencer. All vehicles, plant, equipment and machinery shall be maintained in accordance with the manufacturer's specification.

26. Traffic management operations at the site shall be controlled to ensure that all Heavy Goods Vehicles are routed to minimise reversing manoeuvres.

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27. The site shall be worked in accordance with the measures set out in Part 1 (Noise), Section 8 of British Standard 5228: 2009 "Noise and Vibration Control on Construction and Open Sites or subsequent edition thereof. The equivalent sound level (LAeq), measured over any 1 hour time period, attributable to the normal operations on site, as measured free field shall not exceed 55 dBA (1hrLAeq) at the nearest noise sensitive properties.

28. In the event that complaints regarding odour, noise and/or dust (including bioaerosols) are received by the Waste Planning Authority from any sensitive receptor, and thereafter notified to the operator, an assessment of the complaint shall be undertaken by the operator. A report on the findings, with proposals for removing, reducing or mitigating identified adverse effects resulting from the operation, and a programme for the implementation of remedial measures and works to be undertaken shall be submitted to the Waste Planning Authority no later than five working days from the receipt of the complaint, unless a later date is otherwise agreed in writing by the Waste Planning Authority.

**Reason for conditions 23 to 28:** To protect the interests of local amenity in accordance with Policy CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010).

**Stockpile Heights**

29. All stockpiles of either imported inert waste or processed inert waste shall, at no times, exceed 5 metres in height.

**Reason:** In the interests of the visual and rural amenities of the area having regard to Policy CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010).

**Lighting**

30. Any external lighting shall be downward facing to minimise the risk of light spillage beyond the operational areas and into the sky. The lighting shall be switched off when not required.

**Reason:** In the interests of the visual and rural amenities of the area having regard to Policy CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010).

**Soil Handling**

31. Prior to the commencement of soil stripping a scheme for soil handling and storage and replacement during operations and restoration shall be submitted to the Waste Planning Authority for approval in writing. The scheme shall incorporate the recommendations made by Natural England in their

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consultation response dated 15th September 2011. All operations shall be in accordance with the approved scheme.

**Reason:** To prevent damage to soils having regard to Policy CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010).

**Landscaping and Biodiversity**

32. Prior to the commencement of development a scheme for planting along the Station Road boundary of the site shall be submitted to the Waste Planning Authority for approval in writing. The scheme shall include details of the numbers, size and species of trees and shrubs proposed and shall be designed to maximise screening of the existing waste management building from views along Station Road. The scheme shall also include measures for maintenance of the landscaping to maximise biodiversity benefits. All works shall be in accordance with the approved scheme.

33. Prior to the commencement of development a scheme for hedgerow improvement works at the site shall be submitted to the Waste Planning Authority for approval in writing. The scheme shall include details of how the existing hedgerows can be improved and maintained to secure sufficient screening in the long term and enhance biodiversity. All works shall be in accordance with the approved scheme.

34. Operations that involve the destruction and removal of trees and other vegetation shall not be undertaken during the months of March to August inclusive, unless an ecologist report is submitted to demonstrate that breeding birds will be not be affected and this has been approved in writing by the Waste Planning Authority. Should nesting birds be found, development shall be delayed until such time as nesting has ceased.

35. Any plants which die or are damaged within five years of planting shall be replaced.

**Reason for conditions 32 to 35:** To ensure restoration and habitat creation maximises biodiversity in line with Biodiversity Action Plan regional species and is in accordance with agreed objectives having regard to Policies CS13 and CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010) and Policy CMD13 of the Control and Management of Development DPD (June 2011).

**Restoration**

36. The final pre-settlement landform/contours following the completion of tipping and restoration, including the engineered clay cap and replaced soil profile within the area subject to this planning permission, shall be as shown on Restoration Drawing R14/10/604.

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37. In any part of the site where differential settlement occurs during restoration or aftercare, the applicant, where required by the Waste Planning Authority, shall fill the depression to the final settlement contours specified with suitable imported soils, to a specification to be agreed with the Waste Planning Authority.

38. The access and all buildings, foundations, hard standings, structures, plant, machinery and haul roads associated with this development shall be removed and the site restored in accordance with a scheme to be submitted at least twelve months prior to the date in condition 40 or as part of the scheme required under condition 39, whichever is the sooner.

**Reason for conditions 36 to 38:** To ensure appropriate restoration having regard to Policy CMD13 of the Northamptonshire MWDF Control and Management of Development DPD (June 2011).

39. In the event that the development hereby permitted ceases for a period in excess of 12 months, a revised restoration scheme shall be submitted to the Waste Planning Authority and agreed in writing. The scheme, as agreed, shall thereafter be implemented.

**Reason:** To safeguard landscape character having regard to Policies CS13 and CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010) and Policy CMD8 of the Northamptonshire MWDF Control and Management of Development DPD (June 2011).

**End Date**

40. The development hereby permitted shall be fully restored in accordance with Restoration Drawing R14/10/604 no later than 30 September 2030 (twenty hundred and thirty).

**Reason:** To retain control over the development and in the interests of visual amenity and to ensure that the development does not prejudice the overall restoration of the landfill site in accordance with Policies CS13 and CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010).

**Aftercare**

41. A phased aftercare scheme requiring that such steps as may be necessary to bring the land to the required standard for the each afteruse proposed shall be submitted for the approval of the Waste Planning Authority not later than three months prior to the date on which it is first expected that the replacement of topsoil shall take place. The submitted scheme shall provide an outline strategy in accordance with Annex A of MPG 7 (Reclamation of Mineral Workings) for the five year aftercare period. This shall specify the steps to be taken and the period during which they are to be taken. The scheme shall include provision of a field drainage system.

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42. Before 30 September of every year during the aftercare period, an Aftercare Management Report shall be submitted to the Mineral Planning Authority recording the restoration operations carried out on the land during the previous 12 months and setting out the intended restoration operations for the next 12 months. A site meeting shall be arranged to discuss the report to which the Waste Planning Authority shall be invited together with any other parties as necessary.

**Reason for conditions 41 to 42:** To ensure appropriate restoration and aftercare having regard to Policy CMD13 of the Northamptonshire MWDF Control and Management of Development DPD (June 2011).

**Monitoring**

43. The operators of the site shall at a minimum of 12 monthly intervals provide in writing to, and upon request by the Waste Planning Authority, detailed information on the quantities and types of all waste materials brought onto the site for re-use, recovery and sent for disposal. Such information will only be used in aggregated format as part of an Annual Monitoring Report produced by the Waste Planning Authority.

44. The operating company shall keep records of the quantity of waste received by weight and its source and these records shall be provided to the Waste Planning Authority within seven days of written request. All such information supplied will be treated on a confidential basis.

**Reason for conditions 43 to 44:** To enable the Waste Planning Authority to monitor progress towards achieving the principles in Policy CS1 of the Northamptonshire MWDF Core Strategy DPD (May 2010) and Policy CMD14 of the Northamptonshire MWDF Control and Management of Development DPD (June 2011).

**Catchment Area**

45. Unless otherwise expressly approved in writing by the Waste Planning Authority all inert waste materials to be processed at the site shall originate from sources within a 20 mile radius of the site and 95% of all other waste materials to be processed at the site shall originate from sources within a 30 mile radius.

46. The operating company shall submit an annual report in writing to the Waste Planning Authority within one month of the first anniversary of operations commencing and at 12 monthly intervals thereafter. The annual report shall incorporate such records that demonstrate compliance with catchment area controls (Condition 45).

**Reason for Conditions 45 to 46:** To ensure that waste materials are dealt with close to their source in order to prevent the long distance travelling of

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imported wastes in accordance with Policy CS9 of the Northamptonshire MWDF Core Strategy DPD (May 2010) and Policy CMD14 of the Northamptonshire MWDF Control and Management of Development DPD (June 2011).

INFORMATIVES

1. This permission shall be read in conjunction with the Section 106 Unilateral Undertaking issued by Mick George Limited and dated 10 November 2011 which details:
   a) financial contributions towards the maintenance and repair of the public highways known as Oakley Road and Station Road, Rushton, Northamptonshire.

2. Notwithstanding the planning permission(s) that may be granted or extant on the site, any proposed works affecting ordinary watercourses, statutory main rivers, within the indicative floodplain or within the bylaw distance require the prior written consent of the Environment Agency under the relevant statutory legislation and current land drainage bylaws.

3. Please note that Environment Agency formal consent is required irrespective of any Town and Country Planning Act approvals/permissions. Consent is not implied by the Environment Agency's comments and it is therefore imperative that early contact is made with the EA for advice regarding their requirements.

4. Throughout the period of working, restoration and aftercare, the operator shall have due regard to the need to adhere to the precautions laid out in the leaflet entitled “Preventing the Spread of Plant and Animal Diseases”, published by the Ministry of Agriculture, Fisheries and Food.

REASONS FOR APPROVAL

These applications (11/00046IWAS, 11/00047IWAS, 11/00048IWAS and 11/00049IWAS) are to extend a landfill site and vary the restoration contours, end date, hours of working and catchment areas of existing waste management and disposal operations at Storefield Lodge Waste Management Park at Rushton, Kettering. In determining these applications it is important that a balanced judgement is made taking into account the relevant issues in the development plan.

The site currently operates as a waste disposal and recycling facility. These applications involve the extension in time of these operations by a further 13 years and, with regard to the landfill operations, a significant extension in area. The latter would provide an additional 1,800,000 cubic metres of new disposal capacity as well as an estimated windfall of 250,000 tonnes of limestone. In this respect the granting of these applications would provide an important contribution to the waste disposal and management capacity in the county in line with Policy CS1 and CS3 of the Northamptonshire MWDF Core Strategy and at a location in keeping with the spatial strategy for waste management and disposal (Policy CS2 and CS3 of the

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Northamptonshire MWDF Core Strategy. The proposals would also provide for a small aggregate windfall in accordance with Policy CS4 and CS5 of the Northamptonshire MWDF Core Strategy.

The environmental, amenity, landscape, traffic and access implications of the applications have been carefully considered in relation to the relevant development plan policies, and having regard to the consultation responses and representations made to the applications. The Environment Agency has objected to the application for the northern extension on technical flood risk grounds. The applicant is working with the Environment Agency to address these concerns ahead of the upcoming Development Control Committee meeting. An objection to these applications was also received from Rushton Parish Council on grounds of visual and landscape matters, traffic concerns and cumulative impacts. These views were supported by Councillor Wiley of Kettering Borough Council. Lord Avebury of Cook Lubbock & Co has also commented on these applications. The issues raised in these responses have been addressed in detail in section 8 of this report. It is important to note that the Environment Agency and Kettering Borough Council have not objected to the proposals.

It is acknowledged that there will be amenity and traffic impacts associated with the extension of the landfill site and the continued site operations until 2030. Subject to the recommended conditions of consent it is considered that these impacts would be minimised to an acceptable level in accordance with Policy CS14 of the Northamptonshire MWDF Core Strategy. No significant increases in average daily Heavy Goods Vehicle movements are anticipated under these proposals and the current routing agreement is to be retained. Amenity impacts can be minimised through good site management and sensitive working hours which would be secured through the recommended conditions.

These proposals would have a negative impact on the landscape of the area in the short to medium term. The applicant has proposed a number of screening measures to minimise these impacts and in the longer term the site would be restored predominantly to agriculture in line with surrounding land use. The proposal for the northern extension includes a significant realignment of Storefield Brook and it is considered that these works, in conjunction with the proposed planting, provide opportunity for significant improvement in biodiversity at the site.

The applications have also been assessed against the local development plan, in particular Policies CS1, CS2, CS3, CS4, CS5, CS9, CS13 and CS14 of the Northamptonshire MWDF Core Strategy and Policies CMD1, CMD2, CMD4, CMD7, CMD8, CMD9, CMD13 and CMD14 of the Northamptonshire MWDF Control and Management of Development DPD. Overall it is considered that there are no policy grounds for the council to refuse these applications, subject to conditions of consent.

Date: 11th November 2011  Signed _______________________  
For Assistant Director Environment and Planning

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1. If the applicant is aggrieved by the decision of the local planning authority to refuse permission or approval for the proposed development, or the grant permission or approval subject to conditions, he may appeal to the Secretary of State for the Environment in accordance with Sections 78 and 79 of the Town and Country Planning Act 1990 within six months of receipt of this notice. (Appeals must be made on a form which is obtainable from the Planning Inspectorate, 3/08a Kite Wing, Temple Quay House, 2 The Square, Temple Quay, Bristol, BS1 6PN). The Secretary of State has power to allow a longer period for the giving of a notice of appeal but he will not normally be prepared to exercise this power unless there are special circumstances which excuse the delay in giving notice of appeal. The Secretary of State is not required to entertain an appeal if it appears to him that permission for the proposed development could not have been granted by the local planning authority, or could not have been so granted otherwise than subject to the conditions imposed by them having regard to the statutory requirements (a), to the provisions of the development order, and to any direction given under the order. He does not in practice refuse to entertain appeals solely because the decision of the local planning authority was based on a direction given by him.

2. If permission to develop land is refused or granted subject to conditions, whether by the local planning authority or by the Secretary of State for the Environment and the owner of the land claims that the land has become incapable of reasonably beneficial use in its existing state and cannot be rendered capable of reasonably beneficial use by carrying out of any development which has been or would be permitted he may serve on the Council of the district in which the land is situated a purchase notice requiring that council to purchase his interest in the land in accordance with the provisions of Part VI of the Town and Country Planning Act 1990.

3. In certain circumstances, a claim may be made against the local planning authority for compensation, where permission is refused or granted subject to conditions by the Secretary of State on appeal or on a reference of the application to him. The circumstances in which such compensation is payable are set out in Section 114 of the Town and Country Planning Act 1990.

   (a) The statutory requirements are those set out in Section 79(6) of the Town and Country Planning Act 1990, namely sections 70 and 72(1) of the Act.


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