Town and Country Planning Act 1990

PLANNING PERMISSION

Name and address of applicant
Mick George Ltd
Second Drove
Meadow Lane
St Ives
Cambridgeshire
PE27 4YQ

Name and address of agent (if any)

Part I - Particulars of application

Date of Application
29 April 2014

Application No.
NCC Ref: 14/00019/WASFUL

KBC Ref: KET/2014/0384/NCC

Particulars and location of development
Proposed Extension to the Waste Reception Building and Construction of a Solid Recovered Fuel (SRF) Facility and Concrete Batching Plant at Storefield Lodge, Oakley Road, Rushton, Kettering, NN14 1QT

Part II - Particulars of decision:

The Northamptonshire County Council

Hereby give notice in pursuance of the provisions of the Town and Country Planning Act 1990 that permission has been granted for the carrying out of the development referred to in Part I hereof in accordance with the application and plans submitted subject to the following conditions:-

Commencement

1. The development hereby permitted shall be begun before the expiry of three years from the date of this permission. Written notification of the date of commencement shall be provided in writing to the Waste Planning Authority within seven days of such commencement.

Reason: To comply with Section 91 of the Town and Country Planning Act as amended by the Planning and Compulsory Purchase Act 2004.

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Scope of the Permission

2. Except as otherwise required by conditions attached to this planning permission the development hereby permitted shall be implemented and maintained in accordance with the following approved documents and plans:

- Application forms dated 20 March 2014
- Supporting Statement dated April 2014
- Landscape and Visual Impact Assessment dated March 2014 – Table 11 Mitigation measures
- Flood Risk Assessment dated August 2013 – Chapters 4 and 5 Development proposals and SUDS

Drawings

- Waste Reception Area – Schematic Layout Proposals, reference R14/13/01 Rev b dated 8 April 2014
- Waste Reception Building Extension – Typical Front and Side Elevation, reference R14/03/02 dated September 2013
- Solid Recovered Fuel Building – Typical Elevations, reference R14/13/03 dated 6 September 2013
- Proposed Ready Mix Concrete Plant Elevations, reference Figure A dated 3 July 2014
- Indicative Surface Water Drainage Layout, reference D101 dated September 2013

Reason: To secure implementation and maintenance of the development in accordance with the approved documents and plans and secure the mitigation measures set out in the application.

Landscape Scheme

3. Prior to commencement of development a Landscaping Scheme for the new planting shown on the submitted Schematic Layout Proposals drawing shall be submitted to and approved in writing by the Waste Planning Authority. The scheme shall include types, number and size of species proposed with a focus on native species. The scheme as agreed in writing by the Waste Planning Authority shall be implemented in full within the first available planting season following approval.

4. Trees, shrubs and hedges planted in accordance with the approved scheme shall be maintained and any plants which within ten years of planting die, are removed or become seriously damaged or diseased shall be replaced in the next planting season with others of a similar size and species, unless otherwise agreed in writing with the Waste Planning Authority. All landscaping shall be carried out in accordance with the landscaping scheme approved under condition 3 and to a standard in accordance with the relevant recommendations of appropriate British Standards or other recognised codes of good practice.

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Reason for conditions 3 to 4: In the interests of amenity protection, landscape character and biodiversity having regard to Policy CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010) and Policies CMD7 and CMD8 of the Northamptonshire MWDF Control and Management of Development DPD (June 2011).

**Storage and Processing**

5. No external processing or external storage of Solid Recovered Fuel shall take place on site.

6. No stockpiles of waste shall exceed 5 metres in height.

Reason for conditions 5 to 6: In the interests of amenity and environment protection having regard to Policy CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010).

**Fire Risk**

7. Prior to the commencement of development a scheme for preventing and fighting fire at the site shall be submitted to the Waste Planning Authority for approval in writing. The scheme shall set out measures to prevent fire on the site, including the establishment of buffers between stored waste and shall include consideration of potential water sources for fire appliances. The approved scheme shall be implemented in full within six months of approval and shall be maintained for the lifetime of the operations hereby permitted.

Reason: In the interests of amenity and environmental protection having regard to Policy CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010).

**Heavy Goods Vehicle Movements**

8. Excluding construction vehicles the total number of Heavy Goods Vehicle movements to and from the site shall not exceed 300 per day [150 in and 150 out] based on a weekly average calculated over six working days. No HGV movements shall take place outside the permitted hours of working.

Reason: In the interests of amenity protection and highway safety having regard to Policy CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010).

**Phasing**

9. Prior to the import of plant and equipment associated with the proposed concrete batching plant the proposed one metre high soil bund shall be constructed along Oakley Road. The bund shall be maintained until the final stage of restoration of the site.

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Reason: In the interests of amenity protection and landscape character having regard to Policy CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010).

Odour, Noise and Dust

10. Prior to the commencement of development an updated scheme for odour, noise and dust management shall be submitted to the Waste Planning Authority for approval in writing. The scheme shall include the mitigation measures previously approved under planning permissions 11/00046/WAS to 11/00049/WAS but should be updated to reflect the new proposals for the site, including the concrete batching operations. The approved scheme shall be implemented and maintained for the lifetime of the development.

11. No vehicles and mobile plant used exclusively on site shall be operated unless they have been fitted with white noise alarms.

12. No vehicle, plant, equipment or machinery used exclusively on site shall be operated at the site unless it has been fitted with and uses an effective silencer. All vehicles, plant, equipment and machinery shall be maintained in accordance with the manufacturer's specification.

13. Traffic management operations at the site shall be controlled to ensure that all Heavy Goods Vehicles are routed to minimise reversing manoeuvres.

14. The site shall be worked in accordance with the measures set out in Part 1 (Noise), Section 8 of British Standard 5228: 2009 "Noise and Vibration Control on Construction and Open Sites or subsequent edition thereof. The equivalent sound level (L_Aeq), measured over any 1 hour time period, attributable to the normal operations on site, as measured free field shall not exceed 55 dBA (1hrL_Aeq) at the nearest noise sensitive properties.

15. In the event that complaints regarding noise, odour or dust during construction or operational phases are received by the Waste Planning Authority and thereafter notified to the operator, an assessment of the complaint shall be undertaken by the operator. A report on the findings, with proposals for removing, reducing or mitigating identified adverse effects resulting from the operation, and a programme for the implementation of remedial measures (if necessary) to be undertaken shall be submitted to the Waste Planning Authority no later than five working days from notification of the complaint to the operator, unless a later date is otherwise agreed in writing by the Waste Planning Authority. The approved remedial measures shall be implemented in full and thereafter maintained.

Reason for conditions 10 to 15: In the interests of the amenities of the area having regard to Policy CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010).

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16. No external lighting shall be erected or installed until a scheme has been submitted in writing and approved by the Waste Planning Authority. The scheme shall include a layout plan that covers all new proposed external lighting and details the proposed beam orientation and schedule of equipment in the design, including luminaire type, mounting height, aiming angles and luminaire profiles. In addition a lighting contour map shall be submitted along with detail of the proposed operating hours for the lighting and how these would be controlled. The approved scheme shall be installed, maintained and operated in accordance with the approved details for the lifetime of the development.

Reason: In the interests of the amenities of the area, site security and sustainability having regard to Policy CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010).

Tree Protection

17. All trees, hedgerows and shrubs to be retained shall be protected from any development, including site clearance and the storage of earth and materials, by means of appropriate fencing in accordance with the provisions of the BS5837:2005. The fencing shall be erected in accordance with the approved details before any equipment, machinery or materials are brought onto the site for the purposes of the development, and shall be maintained until all equipment, machinery and surplus materials have been removed from the site. Nothing shall be stored or placed within any fenced area, and the ground levels within those areas shall not be altered, nor shall any excavation be made, without the prior written consent of the Waste Planning Authority.

Reason: In the interests of amenity protection, landscape character and biodiversity having regard to Policy CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010) and Policies CMD7 and CMD8 of the Northamptonshire MWDF Control and Management of Development DPD (June 2011).

Hours of Working

18. All construction activities shall be restricted to between the hours of 0700 and 1900 Mondays to Fridays and 0700 to 1300 Saturdays with no construction activities on Sundays or Public and Bank Holidays.

19. The delivery of waste into the waste reception building shall be confined to between 0700 hours and 1800 hours Mondays to Fridays and 0700 hours to 1600 hours on Saturdays, Sundays and Bank Holidays, excluding Christmas Day, Boxing Day, New Year's Day and Easter Sunday.

20. Except as may otherwise be agreed in writing by the Waste Planning Authority, all other waste operations and associated activities, including operation of the concrete batching plant, not permitted under condition 6 shall be confined to between 0700 hours and 1800 hours Mondays to Fridays and

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0700 hours to 1300 hours on Saturdays with no such works undertaken on Sundays, Public or Bank Holidays.

21. Except as may otherwise be agreed in writing with the Waste Planning Authority, the delivery of waste on Saturdays between 1300 hours and 1600 and on Sundays and Bank Holidays (excluding Christmas Day, Boxing Day, New Year's Day and Easter Sunday) shall be restricted to up to 20 Heavy Goods Vehicles per day delivering only non-hazardous waste.

22. Soil stripping, bund construction, levelling and restoration operations shall only be carried out between the hours of 0700 and 1800 Mondays to Fridays and 0700 and 1300 on Saturdays with no such works on Sundays, Public or Bank Holidays.

23. No soil stripping or replacement works shall be undertaken within 200 metres of any occupied residential property before 0800 hours Mondays to Saturdays with no such works on Sundays, Public or Bank Holidays.

Reason for conditions 18 to 23: To ensure that working on site is carried out within reasonable hours so as to avoid disturbance to amenity in accordance with Policy CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010).

Lorry Routeing, Wheel Cleaning and Vehicle Sheetig

24. All Heavy Goods Vehicles shall be routed in accordance with the Heavy Goods Vehicle Routing Plan (received 21/10/2011) approved under planning permissions 11/00046/WAS to 11/00049/WAS and no Heavy Goods Vehicles shall pass through the village of Rushton.

25. All Heavy Goods Vehicles leaving the site shall turn right onto Oakley Road.

26. Wheel cleaning facilities shall be provided and maintained on site so that operational vehicles leaving the site are cleansed of mud and other debris to ensure that none is deposited on the public highway.

27. All operational vehicles arriving at and leaving the site shall be sheeted to prevent material spillage or wind blow.

Reason for conditions 24 to 27: In the interests of highway safety and local amenity in accordance with Policy CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010).

Materials

28. The materials to be used in the construction of the external surfaces of the development hereby permitted shall be in accordance with those detailed in the application. The surfaces shall be maintained in accordance with the approved details for the lifetime of the development.

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Pollution control

29. Any facilities, above ground, for storage of oils, fuels or chemicals shall be sited on impervious bases and surrounded by impervious bund walls. The volume of the bunded compound should be at least equivalent to the capacity of the tank plus 10%. All filling points, vents, gauges and sight glasses must be located within the bund. The drainage system of the bund shall be sealed with no discharge to any watercourse, land or underground strata. Associated pipework should be located above ground and protected from accidental damage. All filling points and tank overflow pipe outlets should be detailed to discharge into the bund.

30. All drums and small containers used for oil and other chemicals shall be stored in bunded areas which do not drain to any watercourse, surface water sewer or soakaway.

Reason for conditions 29 to 30: To minimise risk of watercourse and aquifer pollution and to prevent pollution of the water environment having regard to Policy CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010).

Restoration

31. The final landform/contours following the completion of restoration shall be as shown on Restoration Drawing R14/10/604 approved under planning permissions 11/00046/WAS to 11/00049/WAS.

32. In any part of the site where differential settlement occurs during restoration or aftercare, the applicant, where required by the Waste Planning Authority, shall fill the depression to the final settlement contours specified with suitable imported soils, to a specification to be agreed with the Waste Planning Authority.

33. The access and all buildings, foundations, hard standings, structures, plant, machinery and haul roads associated with this development shall be removed and the site restored in accordance with a scheme to be submitted at least twelve months prior to the date in condition 35 or as part of the scheme required under condition 34, whichever is the sooner.

Reason for conditions 31 to 33: To ensure appropriate restoration having regard to Policy CMD13 of the Northamptonshire MWDF Control and Management of Development DPD (June 2011).

34. In the event that the development hereby permitted ceases for a period in excess of 12 months, a revised restoration scheme shall be submitted to the Waste Planning Authority and agreed in writing. The scheme, as agreed, shall thereafter be implemented.

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Reason: To safeguard landscape character having regard to Policies CS13 and CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010) and Policy CMD8 of the Northamptonshire MWDF Control and Management of Development DPD (June 2011).

End Date

35. The development hereby permitted shall be fully restored in accordance with Restoration Drawing R14/10/604 approved under planning permissions 11/00046/WAS to 11/00046/WAS no later than 30 September 2030 (twenty hundred and thirty).

Reason: To retain control over the development and in the interests of visual amenity and to ensure that the development does not prejudice the overall restoration of the landfill site in accordance with Policies CS13 and CS14 of the Northamptonshire MWDF Core Strategy DPD (May 2010).

Aftercare

36. A phased aftercare scheme requiring that such steps as may be necessary to bring the land to the required standard for the each afteruse proposed shall be submitted for the approval of the Waste Planning Authority not later than three months prior to the date on which it is first expected that the replacement of topsoil shall take place. This shall specify the steps to be taken and the period during which they are to be taken. The scheme shall include provision of a field drainage system. The approved scheme shall be implemented.

37. Before 30 September of every year during the aftercare period, an Aftercare Management Report shall be submitted to the Mineral Planning Authority recording the restoration operations carried out on the land during the previous 12 months and setting out the intended restoration operations for the next 12 months. A site meeting shall be arranged to discuss the report to which the Waste Planning Authority shall be invited together with any other parties as necessary.

Reason for conditions 37 to 38: To ensure appropriate restoration and aftercare having regard to Policy CMD13 of the Northamptonshire MWDF Control and Management of Development DPD (June 2011).

Monitoring

38. The operating company shall submit an annual report in writing to the Waste Planning Authority within one month of the first anniversary of operations commencing and at 12 monthly intervals thereafter. The report shall include detailed information on the types, quantities and sources of all waste materials brought on to the site, including records of vehicle movements demonstrating compliance with condition 8. The annual report shall also incorporate records that demonstrate compliance with the catchment area condition (condition 39). The information required by this condition shall also be supplied at any other time on request by the Waste Planning Authority.

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Reason: To enable the Waste Planning Authority to monitor progress towards achieving the principles in Policies CS1, CS2 and CS3 of the Northamptonshire MWDF Core Strategy DPD (May 2010), to ensure that waste materials are dealt with close to their source in accordance with Policy CS9 of the Northamptonshire MWDF Core Strategy DPD (May 2010) and in the interests of highway safety and amenity having regard to Policy CS14 of the MWDF Core Strategy DPD (May 2010).

Catchment Area

39. Prior to commencement of development hereby permitted the operator shall submit to the Mineral Planning Authority for approval in writing an indicative plan showing the catchment area for waste sources for treatment at the facility based on the previously agreed size of catchment on existing extant planning permissions for the site. The annual report required by condition 38 shall incorporate such records that demonstrate compliance with the indicative catchment area plan. Waste sources related to the development shall be managed to be in accordance with the catchment area as agreed.

Reason: To ensure that waste materials are dealt with as close to their source as possible in the interests of self sufficiency and sustainability having regard to Policy CS9 of the Northamptonshire MWDF Core Strategy (May 2010) and to enable the Mineral and Waste Planning Authority to monitor progress towards achieving the principles in Policy CS1 of the Northamptonshire MWDF Core Strategy DPD (May 2010) and Policy CMD14 of the Control and Management of Development DPD (June 2011).

REASONS FOR APPROVAL

This application is to extend an existing waste reception building, construct a new building for the production of Solid Recovered Fuel (SRF) and establish a concrete batching plant at Storefield Lodge Waste Management Park at Rushton, Kettering. In addition changes are proposed to the site layout, particularly the relocation of the soil remediation operations. Additional planting is proposed to mitigate impacts of the new built development. No additional waste imports are proposed.

Rushton Parish Council has objected to the application on the grounds of traffic, visual impacts and industrialisation of the countryside. There are no objections to these proposals from the relevant technical consultees.

As an operational waste site there is an established need for the facility and the extended and new operations would help increase efficiencies on site and further divert waste from landfill. The proposals are acceptable having regard to Policy CS1 of the Core Strategy. The central spine location of the site is considered to be acceptable having regard to Policy CS2. The concrete batching plant shares similar operational requirements and is not incompatible with the waste uses.

The extension of the waste reception building is supported by Policy CMD1 as it relates to need and location but also through the improved waste sorting operations.

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Similarly the production of SRF from residual waste that would otherwise be disposed of to landfill finds support with Policy CMD2 relating to disposal. As discussed with regard to the waste hierarchy it is not considered that the production of SRF can be considered recovery as its ultimate destination is not clear. What is clear is that there are potential sustainability benefits of diverting this material from landfill.

While acceptable in principle it is necessary to look at the impacts of the proposed development. There are no plans under these proposals to increase the level of traffic accessing the site beyond previously assessed levels and this can be secured by condition. Subject to the imposition of conditions it is considered that there are no traffic, access or highway safety matters to justify refusal of the application.

A number of conditions are recommended to protect amenity and are largely a continuation or extension of existing controls. Subject to the implementation of these measures and imposition of the other recommended amenity conditions, it is considered impacts of noise, odour, dust and lighting can be minimised to acceptable levels having regard to Policy CS14 of the Core Strategy.

It is considered that the proposed development can be adequately provided for within the subject site without impacts to justify refusal of the application having regard to Policy CMD8 (landscape character). Policy CMD10 deals with layout and design quality. It is not considered that the proposed design of the new or extended building provides any weight in support of these proposals but the principle of extending an existing building is accepted and the proposed new building is at a scale and design that will relate to the existing building and not adversely affect local identity or the landscape.

There are no significant ecological or restoration implications associated with these proposals which were recently considered acceptable having regard to Policy CS13 of the Core Strategy and Policies CMD7 and CMD13 of the Control and Management of Development DPD. Recommended conditions require restoration in accordance with the previously approved scheme by September 2030.

On balance it is considered that the impacts of the proposals are acceptable and there are no other material planning considerations to justify refusal of this application which should be approved subject to recommended conditions.

**POSITIVE AND PROACTIVE MANNER STATEMENT**

In determining this planning application the Waste Planning Authority has worked with the applicant in a positive and proactive manner. Concerns and issues raised during consultation on the submitted application have been considered by the Waste Planning Authority, discussed with consultees and the applicant/agent and are addressed by conditions where appropriate. The approach to this application has been taken in accordance with the requirement in the National Planning Policy Framework, as set out in the Town and Country Planning (Development Management Procedure) (England) (Amendment No.2) Order 2012.

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1. The applicant’s attention is drawn to the following informative comments from the EA in their response dated 23 May 2014:

Consideration should be given to the Duty of Care Regulations and the Environmental Permitting Regulations, with regards to transportation, storage or use of any potential waste material especially during the construction phase.

There is a possibility of landfill gas migrating from the landfill site into the strata below the proposed development. Responsibility for the safe development and secure occupancy of the development rests with the applicant.

No foul sewage or trade effluent, including cooling water containing chemical additives, or vehicle washing water, including steam cleaning effluent, shall be discharged to the surface water drainage system.

The applicant needs to provide us with details including drainage plans for foul water and/or trade effluent disposal for each of the buildings in the proposed development. It appears from the application form that part of the proposed development or activity would require a Waste Management Licence. The applicant is advised to contact Pat Kelly (Environment Management Team) on 01536 385153 at the earliest opportunity to discuss this matter.

Date 22nd July 2014  Signed

For Assistant Director of Environment and Planning

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1. If the applicant is aggrieved by the decision of the local planning authority to refuse permission or approval for the proposed development, or the grant permission or approval subject to conditions, he may appeal to the Secretary of State for the Environment in accordance with Sections 78 and 79 of the Town and Country Planning Act 1990 within six months of receipt of this notice. (Appeals must be made on a form which is obtainable from the Planning Inspectorate, 3/08a Kite Wing, Temple Quay House, 2 The Square, Temple Quay, Bristol, BS1 6PN). The Secretary of State has power to allow a longer period for the giving of a notice of appeal but he will not normally be prepared to exercise this power unless there are special circumstances which excuse the delay in giving notice of appeal. The Secretary of State is not required to entertain an appeal if it appears to him that permission for the proposed development could not have been granted by the local planning authority, or could not have been so granted otherwise than subject to the conditions imposed by them having regard to the statutory requirements (a), to the provisions of the development order, and to any direction given under the order. He does not in practice refuse to entertain appeals solely because the decision of the local planning authority was based on a direction given by him.

2. If permission to develop land is refused or granted subject to conditions, whether by the local planning authority or by the Secretary of State for the Environment and the owner of the land claims that the land has become incapable of reasonably beneficial use in its existing state and cannot be rendered capable of reasonably beneficial use by carrying out of any development which has been or would be permitted he may serve on the Council of the district in which the land is situated a purchase notice requiring that council to purchase his interest in the land in accordance with the provisions of Part VI of the Town and Country Planning Act 1990.

3. In certain circumstances, a claim may be made against the local planning authority for compensation, where permission is refused or granted subject to conditions by the Secretary of State on appeal or on a reference of the application to him. The circumstances in which such compensation is payable are set out in Section 114 of the Town and Country Planning Act 1990.

(a) The statutory requirements are those set out in Section 79(6) of the Town and Country Planning Act 1990, namely sections 70 and 72(1) of the Act.


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